#### **FACTSHEET**

TITLE: CHANGE OF ZONE NO. 05085, FALLBROOK PLANNED UNIT DEVELOPMENT, requested by NEBCO, Inc.,

on property generally located at Hwy 34 and Fallbrook Blvd.

**STAFF RECOMMENDATION**: Conditional approval.

ASSOCIATED REQUESTS: Annexation No. 05019 (06-30)

**SPONSOR**: Planning Department

**BOARD/COMMITTEE**: Planning Commission

Public Hearing: 03/01/06

Administrative Action: 03/01/06

**RECOMMENDATION**: Conditional Approval (6-0: Krieser, Carroll, Sunderman, Esseks, Taylor and Carlson voting 'yes'; Strand and Larson absent).

#### FINDINGS OF FACT:

- This proposed Planned Unit Development was heard in conjunction with the associated Annexation No. 05019.
- 2. This proposal combines the existing Fallbrook use permit, special permit and preliminary plat into a Planned Unit Development.
- 3. The Planned Unit Development proposal consists of a change of zone from AG Agricultural District to R-3 Residential District PUD; from R-3 Residential District to R-3 Residential District PUD; from O-3 Office Park District to O-3 Office Park District PUD; from B-2 Planned Neighborhood Business District bud; and from R-3 Residential District to B-2 Planned Neighborhood Business District PUD; and from R-3 Residential District to B-2 Planned Neighborhood Business District PUD, on property generally located at Highway 34 and Fallbrook Boulevard; for a Planned Unit Development District designation of said property; and for approval of a development plan which proposes modifications to the Zoning Ordinance, Land Subdivision Ordinance and City of Lincoln Design Standards to allow approximately 1,767 dwelling units and approximately 680,000 square feet of commercial uses on approximately 378 acres, more or less.
- 4. The staff recommendation of conditional approval is based upon the "Analysis" as set forth on p.5-6, concluding that the proposed PUD was an appropriate tool to deal with the many special design standards and the mix of uses in this New Urbanist development. The proposed PUD is in conformance with the Comprehensive Plan and the Zoning Ordinance.
- 5. The applicant's testimony is found on pp.12 and 13-14.
- 6. Testimony by Peter Katt on behalf of Prairie Homes, the developer of Highland View immediately to the west of this proposal, is found on p.12-13. He was not testifying in opposition but wanted to express the concern for access to the Highland View subdivision. The developer of Fallbrook stated that they would continue to work with Mr. Katt and his client.
- 7. There was no testimony in opposition.
- 8. On March 1, 2006, the Planning Commission agreed with the staff recommendation and voted 6-0 to recommend conditional approval, as set forth in the staff report dated February 15, 2006 (Larson and Strand absent).
- 9. On March 1, 2006, the Planning Commission also voted 6-0 to recommend approval of the associated Annexation No. 05019.

FACTSHEET PREPARED BY: Jean L. Walker

REFERENCE NUMBER: FS\CC\2006\CZ.05085+

Jew

**DATE**: March 7, 2006 **DATE**: March 7, 2006

#### LINCOLN/LANCASTER COUNTY PLANNING STAFF REPORT

#### for MARCH 1, 2006 PLANNING COMMISSION MEETING

PROJECT #:

Annexation #05019

Change of Zone No.05085 Planned Unit Development

Note: This is a combined staff report for related items. This report contains a single background and analysis section for all items.

PROPOSAL:

To annex approximately 41.7 acres. To combine the existing Fallbrook Use Permit, Special Permit and Preliminary Plat into a Planned Unit Development (PUD) for 1,767 dwelling units and 680,000 square feet of commercial. Change the zoning from AG, R-3, B-2, O-3 to R-3 PUD, B-2 PUD, and O-3 PUD.

LOCATION:

Highway 34 and Fallbrook Blvd.

LAND AREA:

Annexation #05109- Approximately 41.7 acres Change of Zone #05085- Approximately 378 acres

CONCLUSION:

The proposed annexation is within the future service limit line and is within Priority A of Tier One. All utilities are available to serve the area of annexation. This proposal is to combine an existing use permit, community unit plan and preliminary plat into a Planned Unit Development. A large portion of the area has been final platted and built. The proposed PUD will allow for greater flexibility in the future and will make amendments easier. The annexation and PUD are in conformance with the Comprehensive Plan and Zoning Ordinance.

RECOMMENDATION:	
Change of Zone	Conditional Approval
Waivers:	
1. Lot area	Approval
2. Lot width	Approval
3. Front, side and rear yard setbacks.	Approval
4. Parking requirements.	Approval
5. Secondary dwelling units on the same lot as the main dwelling unit.	Approval
6. Front yard setback for signs.	Approval
7. Cul-de-sac design.	Approval
8. Roadway platform approach to allow a maximum slope of 3%.	Approval
9. Sanitary Sewer depth greater than 15'.	Approval
10. Tangent length for streets.	Approval
11. Allow sewer and water mains on the same side of the street.	Approval
12. Pedestrian way easements.	Approval
13. Allow the transfer of sanitary sewage from one drainage area to another	r. Approval
14. That lots front upon public streets or private roadways.	Approval
15. The requirement that where public streets are continuation of	Approval
existing street, the existing street name shall be used to permit the	
street name of Fallbrook Blvd. west of N. 1 <sup>st</sup> St.	
16. Sign regulations as identified in the notes	Approval

#### **GENERAL INFORMATION:**

**LEGAL DESCRIPTION:** See attached

**EXISTING ZONING:** R-3, Residential; O-3, Office Park; B-2, Planned Neighborhood

Business

**EXISTING LAND USE:** Residential and commercial

#### SURROUNDING LAND USE AND ZONING:

North: AG, Agriculture Undeveloped

South: R-3 & R-5 Residential Single family and multi-family south of U.S. Highway 34

East: AG, Agriculture Acreage development

West: AG, Agriculture Undeveloped, Highland View preliminary plat for single

family residential

HISTORY:

November 14, 2004 Use Permit #124A to waive internal side yard setbacks in the

O-3 District was approved by City Council.

August 19, 2002 Special Permit #1808B to expand the boundary of the Community Unit

Plan was approved by City Council.

June 25, 2001

Special Permit #1808A to amend the CUP was approved by City

Council.

January 24, 2000

Use Permit #124, Special Permit #1808 Community Unit Plan and Preliminary Plat #99023 for Fallbrook was approved by the City

Council.

#### **COMPREHENSIVE PLAN SPECIFICATIONS:**

Lincoln's future urban growth should generally occur in multiple directions around the existing city. Lincoln will continue to have managed and contiguous growth. (F-17)

Maximize the community's present infrastructure by encouraging a greater amount of commercial space per acre and more dwelling units per acre in new neighborhoods. (F-17)

Streams, trees, open space and other environmentally sensitive features should be preserved within new development as design standards allow. (F-18)

Many activities of daily living should occur within walking distance. Neighborhoods should include homes, stores, workplaces, schools, and places to recreate. Interconnected networks of streets, trails, and sidewalks should be designed to encourage walking and bicycling, reduce the number and length of automobile trips, conserve energy and for the convenience of the residents. (F-18)

The Land Use plan designates this site as urban residential and commercial. The area of annexation is within the future service limit. (F-23)

Future Service Limit: The land use plan also displays the future service limit for the City of Lincoln. Land inside this line represents the anticipated area to be provided with urban services within the planning period. (F-28)

Urban Growth Tiers- The area for annexation is shown in Tier One Priority A. (F-31)

Commerce Centers are defined as areas containing a mix of retail, office, services and residential uses, with some light manufacturing and warehousing in selected circumstances. Commerce Centers have been divided into three separate size categories. The three categories of Commerce Center are: Regional Centers, Community Centers and Neighborhood Centers. Fallbrook is identified as a Community Center. (F-40, 41)

Typically, new Community Centers will range from 300,000 to 500,000 square feet. Community centers are intended to be smaller in scale and intensity of uses than Regional Centers and serve a more targeted market and geographic area. Community Centers tend to be dominated by retail and service activities, although they can also serve as campuses for corporate office facilities and other mixed-use activities. (F-45)

Guiding principles for new neighborhoods include the following principles:

- 1. Encourage a mix of housing types, single family, townhomes, apartments, elderly housing all within one area;
- 2. Similar housing types face each other: single family faces single family, change to different use at rear of lot;
- 3. Parks and open space within walking distance of all residences;
- 4. Multi-family and elderly housing nearest to commercial area;
- 5. Pedestrian orientation; shorter block lengths, sidewalks on both sides of all roads;
- 6. Public uses (elementary schools, churches) as centers of neighborhood-shared facilities (city parks & school sites). (F-67)

**UTILITIES:** All utilities are available to serve this development.

#### TRAFFIC ANALYSIS:

Alvo Rd. and NW 12<sup>th</sup> St. are designated minor arterial in the 2025 Comprehensive Plan.

N.W. 12<sup>th</sup> St. has not been constructed south of Alvo Rd. The 2025 Comprehensive Plan, under proposed projects, identifies N.W. 12<sup>th</sup> St. as 4 lanes plus turn lanes from Highlands Blvd. to Alvo Rd. and Alvo Rd. as 4 lanes plus turn lanes from N.W. 12<sup>th</sup> St. to Arbor Rd. NW 12<sup>th</sup> St. is not proposed to be constructed with this application.

N. 1<sup>st</sup> St. is designated a principal arterial in the 2025 Comprehensive Plan. The 2025 Comprehensive Plan, under proposed projects, identifies N. 1<sup>st</sup> St. as 4 lanes plus turn lanes from US-34 to Alvo Rd.

These projects are not listed in the City's 2005-2011 Capital Improvement Program.

#### PUBLIC SERVICE:

The nearest fire station is Station 14 located at 5435 NW 1st St.

The nearest elementary school is Fredstrom located at N.W. 10<sup>th</sup> St. and W. Harvest Dr. There is a proposed middle school within this development.

#### ANALYSIS:

- This request is to annex approximately 41.7 acres and for a change of zone from AG, R-3, O-3 and B-2 to a Planned Unit Development (PUD) for 1,767 residential units and 680,000 square feet of commercial space. The PUD will allow for greater flexibility in the overall development and require less amendments in the future.
- 2. The commercial area was previously approved for 680,000 square feet; 500,000 square feet office and 180,000 square feet retail. The proposed PUD does not change the allocated square footage. The 180,000 square feet of retail is shown within the Village Center.
- 3. The PUD allows a density of 1,767 dwelling units. The dwelling units are comprised of the following:

Single family/attached single family	696 du
Village Center lofts	60 du
Village Center Row-house	50 du
Multi-family	557 du
Unassigned	404 du

- 4. A substantial portion of the Fallbrook development has been final platted into buildable lots. (See attached site plan and aerial) The proposed site plan does not change the layout of areas that have a final plat.
- 5. The area of annexation is within the future service limit and is contiguous to the city limits. The uses designated within the annexation area are multi-family, school/recreation and the extension of Alvo Rd. to NW 12<sup>th</sup> St.
- 6. The area of annexation is designated as Tier 1, Priority "A" in the 2025 Comprehensive Plan. The Comprehensive Plan identifies Priority "A" of Tier 1 as areas designated for near term development generally contiguous to existing development and should be provided with basic infrastructure within 12 years of the adoption of the Plan.
- 7. The proposed uses for the annexation area are compatible with the adjacent land uses and in conformance with the 2025 Comprehensive Plan.
- 8. This PUD will allow angle parking on Fallbrook Blvd. between the two round-a-bouts; NW 6<sup>th</sup> St south of Blue Sage Blvd. and on NW 7<sup>th</sup> St. south of Blue Sage Blvd. The portion of the streets that allow angled parking will be vacated and changed to private streets. An application for the street vacation has been submitted and is scheduled for Public hearing at Planning Commission on March 15, 2006.

- 9. A portion of the PUD is designated Village Center. This area is proposed to be a mix of retail, dwellings above the first floor of a building containing another permitted use retail townhouses. The Village Center utilizes New Urbanism concepts such as, buildings located closer to the street with parking in the rear, smaller lots and mixed uses.
- 10. The proposed waivers are the same waivers that were previously granted through the Use Permit, Special Permit and Preliminary Plat.

#### **CONDITIONS OF APPROVAL:**

- 1. This approval permits 1,767 dwelling units, 680,000 square feet of commercial and variances to zoning ordinance, subdivision ordinance and design standards.
- 2. The City Council approves ANN #05019

#### General:

- 3 Final Plats will be approved by the Planning Director after:
  - 3.1 The applicant completes the following instructions and submits the documents and plans to the Planning Department office and the plans are found to be acceptable:
    - 3.1.1 Revise the site plan to show:
      - 3.1.1.1 Show the location of the proposed streets west of NW 12<sup>th</sup> Street within the Highland View development.
      - 3.1.1.2 Revise Block 2 to meet block length requirements.
      - 3.1.1.3 A PUD is not allowed over AG zoned land. Revise the boundary of the PUD to eliminate the AG area south of the Village Center or change the zoning on the AG area.
      - 3.1.1.4 Label the area west of Tallgrass Parkway that is outside of the limits of this PUD as "Next Phase Property."
      - 3.1.1.5 Change the use of Lot 1, Block 6 to School site/Park/YMCA. Add a note stating that final layout of Lot 1, Block 6 shall be done by administrative amendment.
      - 3.1.1.6 Identify the use of all outlots in a table format.
      - 3.1.1.7 Make revisions to the satisfaction of Public Works & Utilities per their memo of January 13, 2006.
      - 3.1.1.8 Make revisions per Public Works Watershed Management memo of January 23, 2006.
      - 3.1.1.9 Add utility easements as requested by the December 23, 2005 LES memo.

Show a bike trail on the south side of Alvo Rd. from NW 12<sup>th</sup> St. 3.1.1.10 to NW 1st St. 3.1.1.11 Add the prefix "West" to Alvo Rd. 3.1.1.12 Change multi family units to 557 in the density table on Sheet 2. 3.1.1.13 Show NW 6<sup>th</sup> & NW 7<sup>th</sup> St. south of Blue Sage Blvd. as a private road. Show Fallbrook Blvd. from 175' east of the west roundabout (Outlot M) to 50' west of the east round-about (Outlot I) as a private road. 3.1.1.14 Dimension the right-of-way on each side of the median on West Alvo Rd. 3.1.1.15 On Sheet 6 label the sign envelope at the northwest corner of Fallbrook Blvd. and N. 1st St. Delete the note "not part of this CUP" on the south side of Fallbrook Blvd. 3.1.1.16 On Sheet 7 correct the cross section of Fallbrook Blvd., NW 6<sup>th</sup> St. and NW 7<sup>th</sup> St. On Sheet 7 show the angled parking on Fallbrook Blvd., NW 6<sup>th</sup> 3.1.1.17 St. and NW 7<sup>th</sup> St.; use a symbol to identify the common walls within the townhouse area and change the title from "Town" to "Village". On Sheet 7 identify the lot line between Lots 2 & 3. 3.1.1.18 3.1.1.19 Label all private streets. 3.1.1.20 List all waivers on Sheet 2. 3.1.1.21 In the first line of the PUD legal description add "a portion of", before Lot 10 I.T. 3.1.2.22 Revise the notes as follows: Village Center: a. Under permitted uses, revise bb to read, "Attached dwellings in buildings containing three units or more." b. Revise the parking regulations to state that diagonal parking is only allowed on private streets. c. In height and area regulations state that the setback for parking shall be 15' along Fallbrook Blvd. d. In parking regulations specifically clarify what Section 27.67.030 (d) pertains to. e. In height and area regulations clarify what Section 27.31.090 (e) pertains to. f. In height and area regulations clarify what Section 27.31.050 and 27.71.115 pertain to.

#### Office Area

- a. Delete the note, "Front yards required on only one street frontage in case of double frontage lots."
- b. Add a note stating that internal side yard setbacks are 0'.

#### Residential Type 1

a. Delete "existing" from single family.

#### Residential Type 2

a. Delete the note, "Front yards required on only one street frontage in case of double frontage lots."

#### Residential Type 3

a. Add the following; "Secondary dwelling units which are either detached or attached to a single family dwelling unit on the same lot are approved provided that they are: under the same ownership as the single family unit, have less than 800 square feet of floor area and have two or fewer bedrooms."

#### Residential Type 4

a. Delete the note stating the minimum distance between lots shall be 15'.

#### Residential Type 5

a. Delete the note, "Front yards required on only one street frontage in case of double frontage lots."

#### Multi-Family

- a. Add a note stating that vehicular access shall be relinquished to Alvo Rd.
- 3.2 The sidewalks, streets, drainage facilities, street lighting, landscape screens, street trees, temporary turnarounds and barricades, and street name signs have been completed or the subdivider has submitted a bond or an escrow of security agreement to guarantee their completion.
- 3.3 The subdivider has signed an agreement that binds the subdivider, its successors and assigns:

to complete the street paving of public streets, and temporary turnarounds and barricades located at the temporary dead-end of the streets shown on the final plat within two (2) years following the approval of the final plat.

to complete the paving of private roadway, and temporary turnarounds and barricades located at the temporary dead-end of the streets shown on the final plat within two (2) years following the approval of this final plat.

to complete the installation of sidewalks along both sides of streets as shown on the final plat within four (4) years following the approval of the final plat.

to complete the installation of sidewalks along N. 1<sup>st</sup> St. and West Alvo Rd.as shown on the final plat within two (2) years following the approval of this final plat.

to complete the public water distribution system to serve this plat within two (2) years following the approval of the final plat.

to complete the public wastewater collection system to serve this plat within two (2) years following the approval of the final plat.

to complete the enclosed public drainage facilities shown on the approved drainage study to serve this plat within two (2) years following the approval of the final plat.

to complete land preparation including storm water detention/retention facilities and open drainageway improvements to serve this plat prior to the installation of utilities and improvements but not more than two (2) years following the approval of the final plat

to complete the installation of public street lights along streets within this plat within two (2) years following the approval of the final plat.

to complete the installation of private street lights along streets within this plat within two (2) years following the approval of the final plat.

to complete the planting of the street trees along streets and private roadways within this plat within four (4) years following the approval of the final plat.

to complete the planting of the street tress along N. 1<sup>st</sup> St. and West Alvo Rd. as shown on the final plat within two (2) years following the approval of this final plat.

to complete the planting of the landscape screen within this plat within two (2) years following the approval of the final plat.

to complete the installation of the street name signs within two (2) years following the approval of the final plat.

to complete any other public or private improvement or facility required by Chapter 26.23 (Development Standards) of the Land Subdivision Ordinance in a timely manner which inadvertently may have been omitted from the above list of required improvements.

to maintain the outlots and private improvements on a permanent and continuous basis.

to maintain the plants in the medians and islands on a permanent and continuous basis.

to retain ownership of or the right of entry to the outlots in order to maintain the outlots and private improvements on a permanent and continuous basis and to maintain the plants in the medians and islands on a permanent and continuous basis. However, the subdivider may be relieved and discharged of this maintenance obligation upon creating, in writing, a permanent and continuous association of property owners who would be responsible for said permanent and continuous maintenance. The subdivider shall not be relieved of such maintenance obligation until the private improvements have been satisfactorily installed and the documents

creating the association have been reviewed and approved by the City Attorney and filed of record with the Register of Deeds.

to properly and continuously maintain and supervise the private facilities which have common use or benefit, and to recognize that there may be additional maintenance issues or costs associated with providing for the proper functioning of storm water detention/retention facilities as they were designed and constructed within the development, and that these are the responsibility of the land owner.

to continuously and regularly maintain the street trees along the private roadways and landscape screens.

to comply with the provisions of the Land Preparation and Grading requirements of the Land Subdivision Ordinance.

to submit to the Director of Public Works a plan showing proposed measures to control sedimentation and erosion and the proposed method to temporarily stabilize all graded land for approval.

to submit to the lot buyers and home builders a copy of the soil analysis.

to protect the trees that are indicated to remain during construction and development.

to relinquish the right of direct vehicular access to N. 1<sup>st</sup> St., Alvo Rd. and Hwy 34 from lots abutting said streets.

#### General:

- 4. Before receiving building permits:
  - 4.1 The permittee shall have submitted a revised and reproducible final plan and the plans are acceptable:
  - 4.2 The construction plans shall comply with the approved plans.
  - 4.3 Final Plats shall be approved by the City.

#### STANDARD CONDITIONS:

- 5. The following conditions are applicable to all requests:
  - 5.1 Before occupying the dwelling units/buildings all development and construction shall have been completed in compliance with the approved plans.
  - 5.2 All privately-owned improvements shall be permanently maintained by the owner or an appropriately established homeowners association approved by the City Attorney.
  - 5.3 The site plan accompanying this plan unit development shall be the basis for all interpretations of setbacks, yards, locations of buildings, location of parking and circulation elements, and similar matters.

- 5.4 This ordinance's terms, conditions, and requirements bind and obligate the permittee, its successors and assigns.
- 5.5 The City Clerk shall file a copy of the ordinance approving the planned unit development and the letter of acceptance with the Register of Deeds. The Permittee shall pay the recording fee in advance.
- 6. The site plan as approved with this ordinance voids and supersedes all previously approved site plans and all ordinance approving previous permits.

Prepared by:

Tom Cajka Planner

DATE:

February 15, 2006

APPLICANT:

Olsson Associates 1111 Lincoln Mall Lincoln, NE 68508 (402) 474-6311

OWNER:

NEBCO, Inc.

1815 Y St.

Lincoln, NE 68508 (402) 434-1212

CONTACT:

Scott Osterhaus Olsson Associates 1111 Lincoln Mall Lincoln, NE 68508 (402) 458-5630

# ANNEXATION NO. 05019 and CHANGE OF ZONE NO. 05085, FALLBROOK PLANNED UNIT DEVELOPMENT

#### PUBLIC HEARING BEFORE PLANNING COMMISSION:

March 1, 2006\

Members present: Krieser, Carroll, Sunderman, Esseks, Taylor and Carlson; Strand and Larson absent.

<u>Staff recommendation</u>: Approval of the annexation and conditional approval of the planned unit development.

Ex Pate Communications: None.

These applications were removed from the Consent Agenda and had separate public hearing at the request of Peter Katt.

#### **Proponents**

- 1. Tim Mettenbrink, 1815 Y Street, Vice-President of Real Estate for Nebco, the developer of Fallbrook, presented the applications. He chose to defer his presentation until there are questions. This is a complicated application. It is one which they have worked with both Planning and Public Works staff for about the last nine months. It is a culmination of those conversations. Nebco is happy with the staff comments. Everyone has worked hard on this project and he thanked the staff.
- 2. Peter Katt appeared on behalf of Prairie Homes. He stated that he did not pull this item from the consent agenda to express opposition. Less than a year ago, Prairie Homes brought forward a project immediately west of this proposal called Highland View. Prairie Homes has had discussions with the Nebco interests from time to time during the period while they were working on Highland View, but they have not been involved recently in the discussions on the final package and the approval of this proposal which was released last Thursday. Prairie Homes has not had an opportunity to fully review this proposal; however, Katt is sure it is very complicated and very detailed and very well worked out with staff.

The issue and concern is that access to the Highland View properties and that development has always been problematic. The concern is that the only connection point that this proposal brings forward (and there is a section of the property that is excluded from the PUD) would connect to the two access points on NW 12<sup>th</sup> that would join the developments. That is the planning question – what is the plan? What is the timeline for other connections that will allow Highland View to be incorporated into the fabric of the City of Lincoln? Katt did not have any specific amendments because he has not had the opportunity to review all of the information and why the applicant is excluding part of the property they own now. He just wanted to let people know that there is that issue out there.

Esseks asked Katt to explain his major concern – do you need a connection to N.W. 12<sup>th</sup>? Katt recalled the challenges on access that Highland View had. It was finally resolved. The City Council granted a full movement interchange on Hwy 34, which must also be approved by the Nebraska Department of Roads. The Nebraska Department of Roads is not in agreement with the City's

recommendation and it is uncertain at this point what will happen with that particular access to the Highland View subdivision. In order for the Highland View development to move forward (which is in Tier I, Priority A), access and connection to the existing city street paved road network is important. This project gets us part way there. He does not know the timeline for the paving of Alvo, which will be covered in the annexation agreement. He is in the process of getting that information put together, but it would be helpful to Highland View to have connection points other than the one at N.W. 12<sup>th</sup> and Alvo.

Esseks inquired whether Katt is requesting a delay on the Fallbrook PUD. Katt stated that he does not think it should be delayed. He believes there will be adequate opportunity for public involvement and comment as this proposal moves forward to the City Council. The last thing he wants to do after they have spent nine months of effort on this, is to delay their process. They have important work to do. We need to get access in that area. If there is any way, it is important to improve additional access for Highland View, but he does not want to jeopardize the Fallbrook project.

Sunderman referred to the map and asked what access Katt was talking about, and whether there is other access that is not shown on the map. Katt pointed out the current Highland View access points at the map, consistent with the future city stub requirements stubbing into adjoining property. The difference is that part of the property owned by Nebco is not technically part of this PUD. Therefore, they are not required to show the connection points. The Highland View plat did not provide for any direct connections because there is an arterial street 1/4 mile to the west. That would be a later phase, so the access point would be south on N.W. 12<sup>th</sup> in order to access to Alvo Road. N.W. 12<sup>th</sup> is an existing right-of-way from a county right-of-way standard. The right-of-way on the east side has not been dedicated. There is a partial right-of-way in existence there.

There was no testimony in opposition.

#### Staff questions

Carlson inquired about potential connections other than N.W. 12<sup>th</sup> and Alvo Road. Tom Cajka of Planning staff agreed that Highland View to the west was approved with access to Hwy 34 and they ran into problems with the state. Highland View was approved to allow the final platting of 115 lots with one access onto Hwy 34. Future access points were going to be to Alvo Road and some other stub streets to the east into Fallbrook. The other option was that they could use Alvo Road and go to the west to N.W. 27<sup>th</sup> and back to Hwy 34, but that would require them to pave those streets. The Fallbrook PUD does not include that area west that abuts Highland View except for Alvo Road that is shown in the PUD. He does not believe that area was ever shown in any previously approved plat. Fallbrook currently has a preliminary plat, community unit plan and use permit. This proposed PUD rolls those three separate permits into one PUD.

Esseks inquired whether there is anything that can be done to serve the interests of both developments. Cajka explained that we cannot require that the west portion of the Fallbrook property be included in the PUD.

#### Response by the Applicant

Mettenbrink further testified that what they are trying to accomplish out in Fallbrook is something that is different and unique, and in many ways is special in this community. They are doing things

that a lot of people would not do and cannot do. They are trying to do something that is better; that is a signature piece for this community for the next century.

Nebco has met with Mr. Katt and his client at least three times. Nebco agreed with Prairie Homes quite some time ago that Nebco would do exactly what is being requested in this proposal, which is to annex Alvo Road over to N.W. 12<sup>th</sup> Street so that we can get Alvo built. Nebco is trying to get the perimeters of its development put in place. It is time to branch out to the north and the west. Nebco is agreeing to annex that property and to start design and engineering those improvements. Nebco has committed to LPS and the YMCA that before that school is completed in Fallbrook in the fall of 2009, Alvo Road will be completed, Tallgrass Parkway will be completed and Stonebrook Parkway will be completed, at significant expense to Nebco. The previous annexation agreement calls for payback from the city on a shared basis. Those funds are no longer in the CIP and Nebco understands that. They have agreed with the City to move ahead and do what is required and what is necessary for this community to continue to grow.

Mettenbrink then addressed Prairie Homes and Highland View. In their meetings, they did discuss additional access points along N.W. 12<sup>th</sup> Street, but unfortunately, with the plan that Nebco has right now and some of the conversations that are underway with some major developments over on that side, Nebco is not prepared to plat that piece yet. They are not exactly sure where the boundaries of a particular development might end up. Nebco has said that they are willing to live with the consequences of "you being ahead of us – you go ahead and plat your side – you fix the access points on N.W. 12<sup>th</sup> Street, and we'll work to those." Nebco believes it has given up quite a bit. Nebco did not put any restrictions on Prairie Homes about where those access points might be shared on N.W. 12<sup>th</sup> Street. Nebco has also agreed that if Prairie Homes ended up at their trigger point of having two accesses from their development, Nebco would work with them to get Alvo done, even if Nebco isn't ready yet. Nebco has made this commitment to Prairie Homes. Nebco typically does what it says it is going to do.

### ANNEXATION NO. 05019 ACTION BY PLANNING COMMISSION:

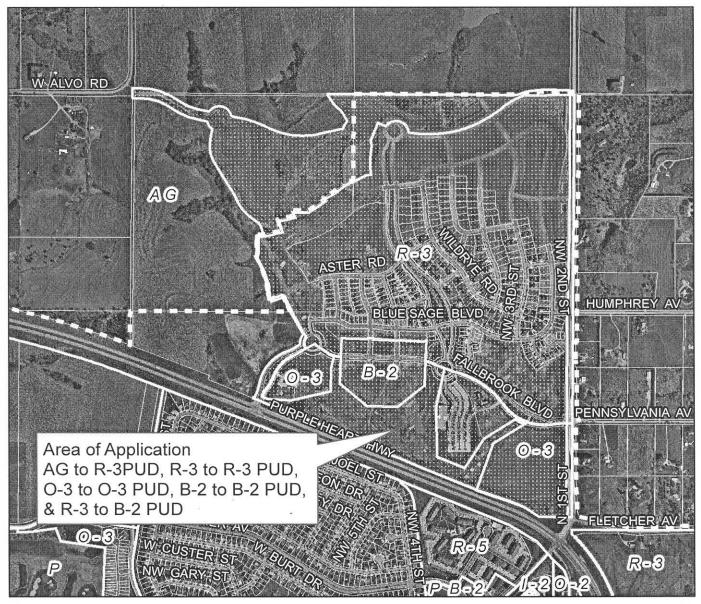
March 1, 2006

Carroll moved approval, seconded by Sunderman and carried 6-0: Krieser, Carroll, Sunderman, Esseks, Taylor and Carlson voting 'yes'; Strand and Larson absent. This is a recommendation to the City Council.

## CHANGE OF ZONE NO. 05085 FALLBROOK PLANNED UNIT DEVELOPMENT. ACTION BY PLANNING COMMISSION:

March 1, 2006

Carroll moved approval of the staff recommendation of conditional approval, second by Sunderman and carried 6-0: Krieser, Carroll, Sunderman, Esseks, Taylor and Carlson voting 'yes'; Strand and Larson absent. This is a recommendation to the City Council.



#### Change of Zone #05085 Fallbrook NW 8th St. & Alvo Rd.

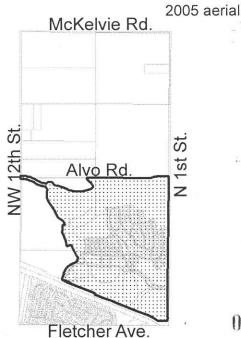
#### Zoning:

R-1 to R-8 Residential District AG Agricultural District Agricultural Residential District AGR Residential Convervation District R-C Office District 0-1 Suburban Office District 0-2 0-3 Office Park District Residential Transition District R-T B-1 Local Business District Planned Neighborhood Business District B-3 Commercial District B-4 Lincoln Center Business District B-5 Planned Regional Business District H-1 Interstate Commercial District Highway Business District H-2 H-3 Highway Commercial District H-4 General Commercial District Industrial District 1-1 Industrial Park District 1-2 1-3 **Employment Center District** Public Use District

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Two Square Miles
Sec. 27 T11N R6E
Sec. 34 T11N R6E

Zoning Jurisdiction Lines
City Limit Jurisdiction

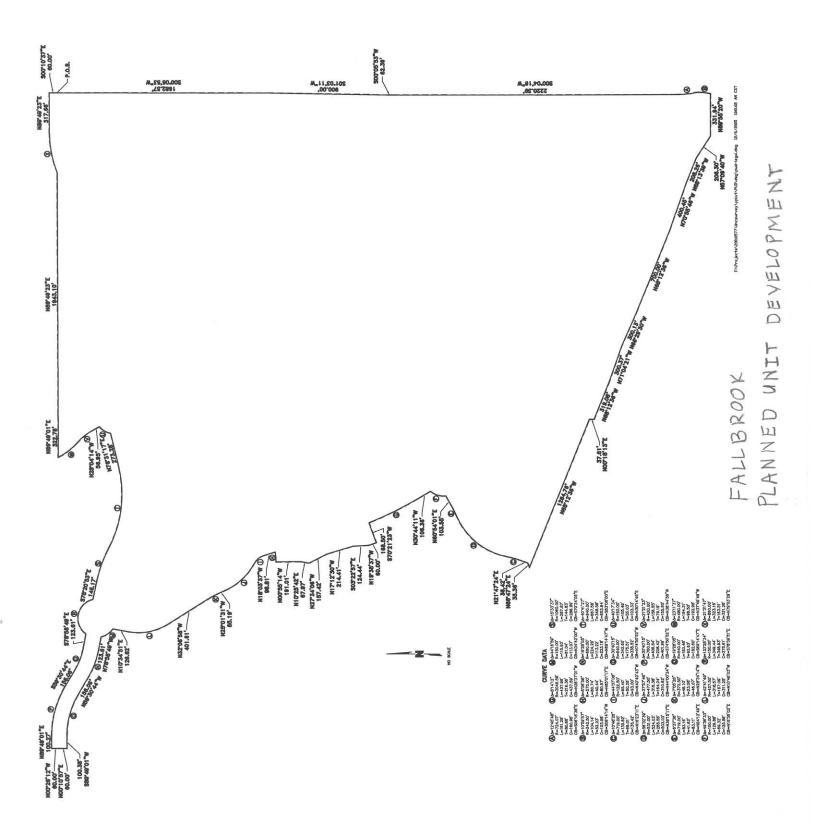


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a portion

A LEGAL DESCRIPTION FOR A TRACT OF LAND COMPOSED OF LOT 10 LT., AND A PORTION OF LOT 11 LT., OUTLOTS "A", "B", "C", "D", "E", "K", "L", "P", AND "U", LOT 1 BLOCK 1, LOTS 1 AND 3 BLOCK 2, LOT 1, AND LOTS 4 THROUGH 8 BLOCK 3, LOTS 1 THROUGH 19 BLOCK 4, LOTS 1 THROUGH 3 BLOCK 5, LOTS 1 THROUGH 8 BLOCK 6, LOTS 1 THROUGH 18 BLOCK 10, LOT 3 BLOCK 13, AND LOT 1 BLOCK 14, ALL OF FALLBROOK ADDITION, OUTLOTS "A", "B", AND "C", LOTS 1 THROUGH 12 BLOCK 1, AND LOTS 1 THROUGH 18 BLOCK 2, ALL OF FALLBROOK STD ADDITION, OUTLOTS "A", "B", AND LOTS 1 THROUGH 19 BLOCK 1, ALD OF FALLBROOK STD ADDITION, OUTLOTS "D", "E", "F", "H" AND "L", LOT 3 BLOCK 1, LOTS 1 THROUGH 12 BLOCK 1, ALL OF FALLBROOK ADDITION, OUTLOTS "D", "E", "F", "H" AND "L", LOT 3 BLOCK 1, LOTS 1 THROUGH 12 BLOCK 2, AND LOTS 1 THROUGH 18 BLOCK 2, LOTS 1 THROUGH 12 BLOCK 3, ALL OF FALLBROOK STD ADDITION, OUTLOTS "D", "E", "F", "H" AND "L", LOT 3 BLOCK 1, LOTS 1 THROUGH 12 BLOCK 2, AND LOTS 1 THROUGH 10 BLOCK 3, ALL OF FALLBROOK STD ADDITION, OUTLOTS "D", "E", "AND LOTS 1 THROUGH 12 BLOCK 4, AND LOTS 1 THROUGH 12 BLOCK 4, AND LOTS 1 THROUGH 12 BLOCK 5, ALL OF FALLBROOK STD ADDITION, OUTLOTS "D", "E", "B", "C", "D", "E", "AND "", "LOTS 1 THROUGH 12 BLOCK 1, LOTS 1 THROUGH 12 BLOCK 4, AND LOTS 1 THROUGH 12 BLOCK 4, AND LOTS 1 THROUGH 12 BLOCK 4, LOTS 1 THROUGH 12 BLOCK 5, AND LOTS 1 THROUGH 12 BLOCK 4, LOTS 1 THROUGH 12 BLOCK 5, AND LOTS 1 THROUGH 12 BLOCK 5, LOTS 1 THROUGH 14 BLOCK 3, ALL OF FALLBROOK STD ADDITION, OUTLOTS "A" AND "B", LOTS 1 THROUGH 13 BLOCK 7, ALL OF FALLBROOK 10TH ADDITION, OUTLOTS "A" AND "B", LOTS 1 THROUGH 13 BLOCK 7, ALL OF FALLBROOK 10TH ADDITION, OUTLOTS "A" AND "B", LOTS 1 THROUGH 13 BLOCK 7, ALL OF FALLBROOK 10TH ADDITION, OUTLOTS "A" AND "B", LOTS 1 THROUGH 13 BLOCK 7, ALL OF FALLBROOK 10TH ADDITION, OUTLOTS "A" AND "B", LOTS 1 THROUGH 14 BLOCK 7, ALL OF FALLBROOK 10TH ADDITION, OUTLOTS "A" AND "B", LOTS 1 THROUGH 14 BLOCK 7, ALL OF FALLBROOK 10TH ADDITION, OUTLOTS "A" AND "B", LOTS 1 THROUGH 14 BLOCK 7, ALL OF FALLBROOK 10TH ADDITION, OUT

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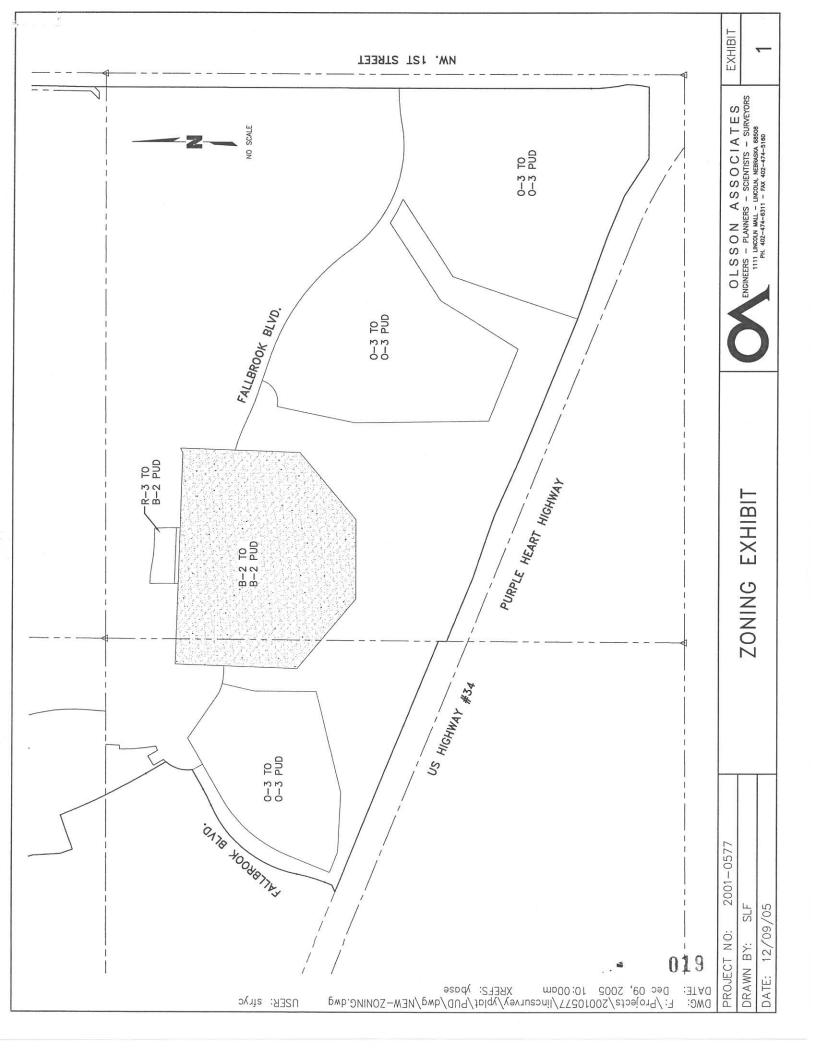


#### LEGAL DESCRIPTION CHANGE OF ZONE FROM B-2 TO B-2 PUD

A LEGAL DESCRIPTION FOR A TRACT OF LAND COMPOSED OF LOT 3, BLOCK 2, LOT 3, BLOCK 13, LOT 1, BLOCK 14, FALLBROOK ADDITION, LOT 3, BLOCK 1, FALLBROOK  $4^{TH}$  ADDITION, ALL LOCATED IN THE SOUTH ONE-HALF OF SECTION 34, TOWNSHIP 11 NORTH, RANGE 6 EAST OF THE  $6^{TH}$  P.M., CITY OF LINCOLN, LANCASTER COUNTY, NEBRASKA.

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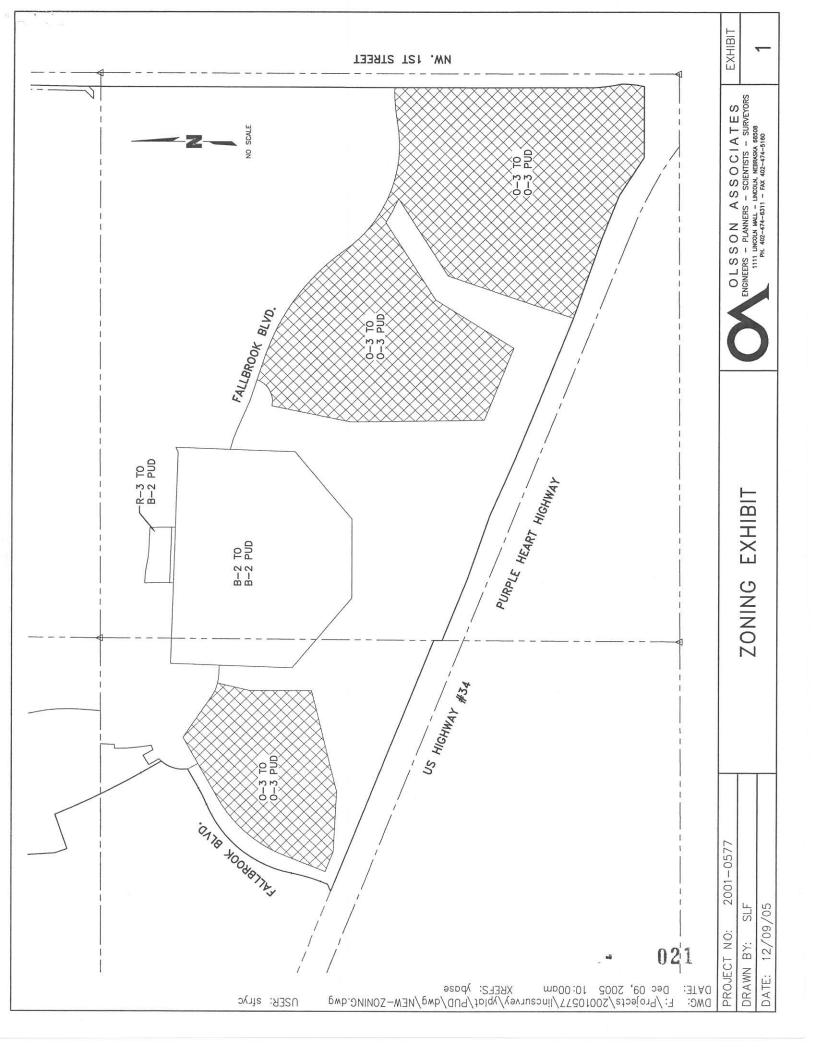




#### LEGAL DESCRIPTION CHANGE OF ZONE FROM 0-3 TO 0-3 PUD

A LEGAL DESCRIPTION FOR A TRACT OF LAND COMPOSED OF LOT 1, BLOCK 2, FALLBROOK ADDITION, LOT 1 AND LOT 2, FALLBROOK  $2^{\rm ND}$  ADDITION, AND LOT 1 AND LOT 2, FALLBROOK  $9^{\rm TH}$  ADDITION, ALL LOCATED IN THE SOUTH ONE-HALF OF SECTION 34, TOWNSHIP 11 NORTH, RANGE 6 EAST OF THE  $6^{\rm TH}$  P.M., CITY OF LINCOLN, LANCASTER COUNTY, NEBRASKA.

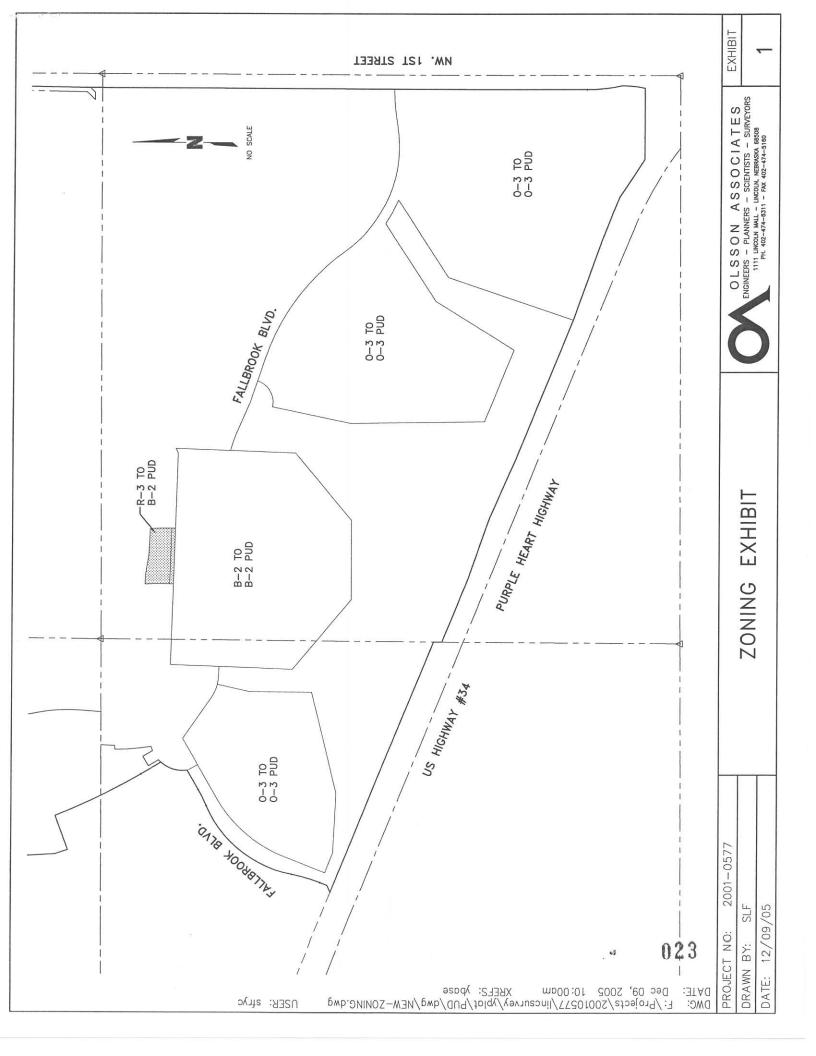
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#### LEGAL DESCRIPTION CHANGE OF ZONE FROM R-3 TO B-2 PUD

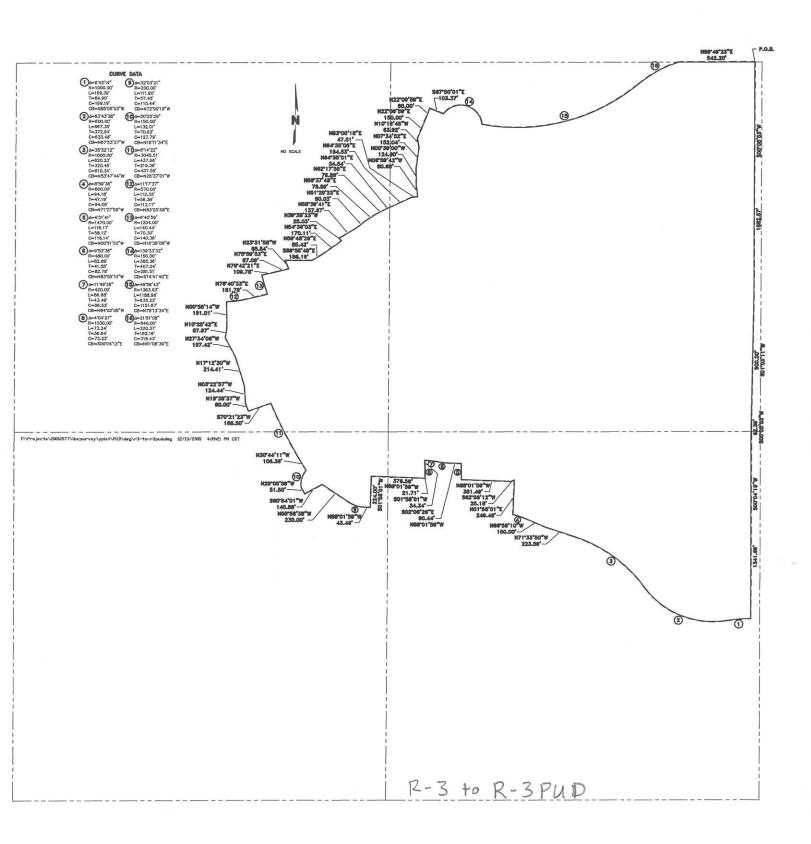
A LEGAL DESCRIPTION FOR A TRACT OF LAND COMPOSED OF OUTLOT 'H', FALLBROOK  $4^{\text{TH}}$  ADDITION, AND OUTLOT 'E', FALLBROOK  $8^{\text{TH}}$  ADDITION, ALL LOCATED IN THE SOUTH ONE-HALF OF SECTION 34, TOWNSHIP 11 NORTH, RANGE 6 EAST OF THE  $6^{\text{TH}}$  P.M., CITY OF LINCOLN, LANCASTER COUNTY, NEBRASKA.

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A LEGAL DESCRIPTION FOR A TRACT OF LAND COMPOSED OF LOT 10 I.T., OUTLOTS "A", "B", "K", "Q", AND "U', LOT 1 BLOCK 1, LOT 1 BLOCK 3, LOTS 4 THROUGH 8 BLOCK 3, LOTS 1 THROUGH 19 BLOCK 4, LOTS 1 THROUGH 3 BLOCK 5, LOTS 1 THROUGH 8 BLOCK 6, LOTS 1 THROUGH 4 BLOCK 7, LOTS 1 AND 2 BLOCK 8, LOTS 1 THROUGH 9 BLOCK 9, LOTS 5 THROUGH 7 BLOCK 10, AND A PORTION OF OUTLOTS "C", "D", "F", AND "P", ALL OF FALLBROOK ADDITION, LOTS 1 THROUGH 18 AND OUTLOT "B" BLOCK 2, AND OUTLOT "C" BLOCK 3, ALL OF FALLBROOK 1ST ADDITION, OUTLOT "B", AND LOTS 1 THROUGH 9, ALL OF FALLBROOK 3RD ADDITION, OUTLOT "B", AND LOTS 1 THROUGH 12 BLOCK 2, AND LOTS 1 THROUGH 10 BLOCK 3, ALL OF FALLBROOK 4TH ADDITION, OUTLOT "A", AND LOTS 1 THROUGH 3 BLOCK 1, ALL OF FALLBROOK 5TH ADDITION, LOTS 1 THROUGH 6 BLOCK 1, LOTS 1 THROUGH 18 BLOCK 2, LOTS 1 THROUGH 15 BLOCK 4, AND LOTS 1 THROUGH 16 BLOCK 5, ALL OF FALLBROOK 6TH ADDITION, OUTLOT "A", "B", "C", "D", AND "F", LOTS 1 THROUGH 10 BLOCK 1, LOTS 1 THROUGH 12 BLOCK 2, AND LOTS 1 THROUGH 16 BLOCK 3, LOTS 1 THROUGH 16 BLOCK 4, AND LOTS 1 THROUGH 16 BLOCK 5, ALL OF FALLBROOK 6TH ADDITION, OUTLOT "A", "B", "C", "D", AND "F", LOTS 1 THROUGH 16 BLOCK 1, LOTS 1 THROUGH 16 BLOCK 2, AND LOTS 1 THROUGH 16 BLOCK 5, LOTS 1 THROUGH 16 BLOCK 6, AND LOTS 1 THROUGH 16 BLOCK 5, LOTS 1 THROUGH 16 BLOCK 6, AND LOTS 1 THROUGH 17 B", AND LOTS 1 THROUGH 18 BLOCK 5, LOTS 1 THROUGH 18 BLOCK 1, LOTS 1 THROUGH 18 BLOCK 1, LOTS 1 THROUGH 18 BLOCK 5, LO

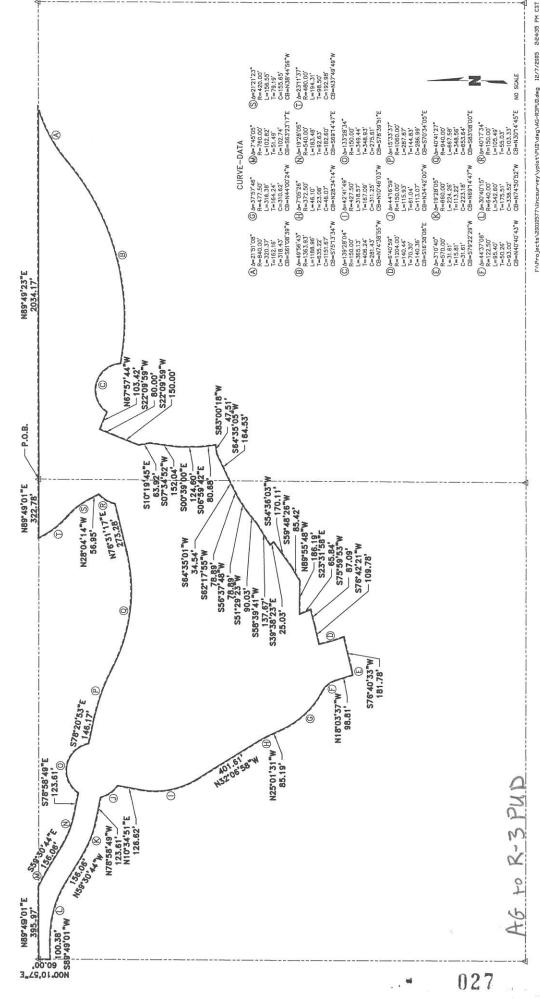
AND 2. PALESCOC (DR. ADDITISE, LOTE 1, ADD 2. PALESCOCK WITH ADDITISE). AND 2. PART OF THE PROCUPE ALL COLORS TO PALESCOCK TO PALESCOCK



#### LEGAL DESCRIPTION CHANGE OF ZONE FROM AG TO R-3 PUD

A LEGAL DESCRIPTION FOR A TRACT OF LAND COMPOSED OF A PORTION OF OUTLOT "B" FALLBROOK 12TH ADDITION, AND A PORTION OF LOT 11 I.T., ALL LOCATED IN THE NORTH HALF OF SECTION 34, TOWNSHIP 11 NORTH, RANGE 6 EAST OF THE 6TH P.M., LANCASTER COUNTY, STATE OF NEBRASKA, AND MORE PARTICULARLY DESCRIBED AS FOLLOWS:

A LIBAL DESCRIPTION FOR A TRACT OF LAND COMPOSED OF A PORBOL OF OUTLOT 10" FALLBROOK 12TH ADDITION, AND A PORTON OF LOT 11 LT. ALL LOCATED COMPANY, STATE OF NEEDNAMA, AND MORE PARTICLARITY DESCRIPTION AS CONTROLLED AND THE TRACT PARTICLARITY CONTROLLED AND THE TRACT PORTON OF ADDITION OF THE TRACT PORTON OF T



#### FALLBROOK P.U.D. GENERAL NOTES

- 1. Any building outline shown on the PUD Master Plan is illustrative only. Fences, trash enclosures, decorative structures and accessory buildings are not shown. Buildings may be located anywhere on the lot subject to setback limitations.
- 2. Setbacks within the PUD area may be adjusted by the Planning Director.
- 3. Any lots shown on the PUD Master Plan are illustrative only. Lot configurations shall be defined by Approved Final Plat.
- 4. Lots may be created without frontage to a public street if they have access to a public or common access easement.
- 5. Lots may be created with non-perpendicular lot corners.
- 6. All residential units abutting alleys must take access from the alley and relinquish vehicular access to the adjoining public street.
- 7. Alleys shall be 15.5' wide, constructed of 6" asphalt within a 16' wide outlot with a common access easement and 20' radius returns.
- 8. Direct vehicular access to Highway 34, North 1st Street and Alvo Road is relinquished except as shown.
- 9. The right and left-in/right-out intersection from North 1<sup>st</sup> Street to Lot 51, Block 29 approximately 602' south of the intersection of Pennsylvania Avenue and North 1<sup>st</sup> Streets will be non-signalized. The owner and future owners of Lot 51, Block 29 agree to close the left turning access in the median in the event three left turn related accidents are reported during a twelve month period or a total of five left turn related accidents reported in any 24 month period, if so directed by Executive Order from the Mayor of the City of Lincoln.
- 10. A Homeowners and/or Property Owners Association shall be responsible for maintenance of all common areas and outlots including the boulevard medians and traffic circles within the public streets.
- 11. The construction of accessory buildings in the common open space is permitted.
- 12. Landscape plans shall be submitted with Building Permit applications for all commercial structures and shall comply with City of Lincoln standards.
- 13. Details of all signs, including type, height and size, shall be submitted separately for review with the Building Permit in accordance with the City of Lincoln

standards, which may be amended by the Planning Director.

- 14. Signs including "Fallbrook", the Fallbrook Logo and identification/directional signs for "Village Center", "Village Center Shops", "Shops", "Urgent Care Center", "Offices", "Corporate Campuses", "name School", "YMCA", "Park", "Trailhead", or other similar features of the Fallbrook community, are permitted anywhere within the PUD area. Such signs must be located on low walls or monument type structures. In the Office Area near the corner of North 1st Street and Highway 34, a wall or monument is permitted that shall not exceed 16' in height and 700 square feet in face area. In addition, a lighted ornamental spire, tower, flagpole or other similar vertical element not to exceed 40' in height may be incorporated into the design of the wall or monument. At any other location, such walls or monuments shall not exceed 5 feet in height, shall not exceed 100 square feet in face area and shall be located out of sight triangles. The aggregate area of any and all signs on a single wall shall not exceed 30% of the face area of the wall and may be lighted.
- 15. Any relocation of existing facilities shall be at the Owner/Developer's expense.
- 16. The developer shall construct a public trail system throughout the PUD and any extensions thereof. The public trail system shall be as generally shown on the PUD Master Plan with variations as approved by the Director of Parks and Recreation and Public Works and Utilities. The public trail shall be 10' wide concrete except where it is located in open space outlots it may be constructed of other materials as approved by the Director of Parks and Recreation and Public Works and Utilities. There shall be a minimum 20' wide public access easement over the public trail. (Refer to the Annexation Agreement regarding charitable contribution associated with the public trail system)
- 17. Within two years of Final Plat approval, the developer shall construct a "pocket park" on one lot in the Single Family / Type 3 area and one lot in the Single Family / Type 1 or Single Family / Type 2 area. Upon completion and acceptance of the improvements by the City of Lincoln Parks & Recreation Department, the lots and the improvements thereon shall be dedicated to the City of Lincoln without encumbrance. The preliminary location of the pocket parks is shown on the PUD Master Plan but may be relocated with approval of the Planning Director and the Director of Parks & Recreation.
- 18. Users in the Village Center area shall not have access to the alley outlots adjacent on the north that serve the residences facing Blue Sage Boulevard.
- 19. The Village Center may contain up to 50 Attached Dwellings in buildings containing more than three units.
- 20. The Village Center may contain up to 60 Dwellings located above the first floor of a building containing another permitted use.

21. The total collective floor area of non-residential uses in the Village Center and Office Areas shall not exceed 680,000 s.f. The total floor area is allocated to the various lots as shown in Table A. Areas may be reallocated between the lots and specified uses, and the 60,000 s.f. Flex Area may be allocated to specific lots; only when requested in writing by the Developer and approved by the Planning Director.

Table A: Non-Residential Floor Area Allocations

Lot	Owner at PUD Filing (1)	Zoning	Use	Original Allocation Office	Original Allocation Retail	Allocation of 60,000 Flex Area	Current Allocation
All Commercial	Areas			500,000	120,000	60,000	680,000
Sub-allocations by Lot							
Lot 6, Blk 29	FCSA	O-3	Office	13,000	0	0	13,000
Lot 1, Blk 29	BryanLGH	O-3	Medical Office	67,000	0	5,500	72,500
Lot 49, Blk 29	Ameritas	O-3	Office	125,000	0	0	125,000
Lot 51, Blk 29	Nebco	O-3	Office	210,000	0	0	210,000
Lot 50, Blk 29	Nebco	O-3	Office	25,000	0	10,000	35,000
Lots 2-5 & 7- 48, Blk 29	Nebco	B-2					
Lot 1, Blk 23	Nebco	B-2	Village Center	60,000	120,000	0	180,000
Lot 1, Blk 24 Lot 1, Blk 25	Nebco Nebco	B-2 B-2					-
Current Allocation Total 60,000 Flex Office Area Remaining as Unallocated							635,500 44,500
Check Total							680,000
Village Center Sub-allocations			Grocery		20,000		
Dr			Drug		6,000		
Restaurant / Bar		/ Bar	12,000				
Day Care					6,000		
General Reta			tail	60,000			
	Office			12,000			
			Medical / D	ental	4,000	•	
	Total		120,000	***			

Note (1) "Owner at PUD Filing" included as reference only